

**2674A SPEEDING: DRIVING TOO FAST FOR CONDITIONS – CRIMINAL OFFENSE – § 346.57(3)); § 346.60 (3m)(a)2****Statutory Definition of the Crime**

Section 346.60(3m)(a)2 of the Wisconsin Statutes, provides that no person shall drive a vehicle on a highway<sup>1</sup> at a speed greater than is reasonable and prudent under the circumstances in (a highway maintenance or construction area) (a utility work area) (an emergency or roadside response area) which results in bodily harm to another, and that a person shall drive at an appropriate reduced speed when

[approaching and crossing (an intersection) (a railway grade crossing).]

[approaching and going around a curve.]

[approaching a hillcrest.]

[traveling upon any narrow or winding roadway.]

[passing (school children) (highway construction or maintenance workers) (pedestrians).]

[special hazard exists with regard to other traffic or by reason of highway or weather conditions.]

**Burden of Proof**

Before you may find the defendant guilty of this offense, the State must prove by evidence which satisfies you beyond a reasonable doubt that the following five elements were present.

**Elements of the Offense That Must Be Proved**

1. The defendant drove a vehicle<sup>2</sup> on a highway.<sup>3</sup>
2. The defendant drove the vehicle at a speed<sup>4</sup> greater than was reasonable and prudent under the conditions, taking into consideration the actual and potential hazards then existing.

[This element requires that the speed of the vehicle be controlled as necessary to avoid colliding with any (object) (person) (vehicle) (other conveyance) on or entering the highway in compliance with legal requirements and using due care.]

3. The defendant failed to drive at an appropriate reduced speed when  
[approaching and crossing (an intersection) (a railway grade crossing).]  
[approaching and going around a curve.]  
[approaching a hillcrest.]  
[traveling upon any narrow or winding roadway.]  
[passing (school children) (highway construction or maintenance workers) (pedestrians).]  
[special hazard exists with regard to other traffic or by reason of highway or weather conditions.]<sup>5</sup>

Appropriate reduced speed is a relative term and means less than the otherwise lawful speed. An appropriate reduced speed is that speed at which a person of ordinary intelligence and prudence would drive under the same or similar

circumstances.<sup>6</sup>

4. The defendant drove in (a highway maintenance or construction area) (a utility work area) (an emergency or roadside response area) where workers are at risk from traffic.

[“Highway maintenance or construction area” means the entire section of roadway between the first advance warning sign of highway maintenance or construction work and an “END ROAD WORK” or “END CONSTRUCTION” sign or, in the case of a moving vehicle engaged in the maintenance or construction work, that section of roadway where traffic may return to its normal flow without impeding such work.]<sup>7</sup>

[“Utility work area” means the entire section of roadway between the first advance warning sign of work on a utility facility, as defined in s. 30.40 (19), or on a high-voltage transmission line, as defined in s. 30.40 (3r), and an “END UTILITY WORK” sign, where the signs are placed according to rules of the department, or, in the case of a moving vehicle engaged in work on such a utility facility or high-voltage transmission line, that section of roadway where traffic may return to its normal flow without impeding such work.]<sup>8</sup>

[“Emergency or roadside response area” means the section of roadway within 500 feet of an authorized emergency vehicle giving a visible signal or a tow truck displaying flashing red lamps, as required by s. 347.26 (6) (b).]<sup>9</sup>

5. The defendant's driving resulted in bodily harm to another.

This requires that the defendant's driving was a substantial factor in causing bodily harm to another.<sup>10</sup>

"Bodily harm" means physical pain or injury, illness, or any impairment of physical condition.<sup>11</sup>

### **Jury's Decision**

If you are satisfied beyond a reasonable doubt that all five elements of this offense have been proved, you should find the defendant guilty.

If you are not so satisfied, you must find the defendant not guilty.

### **COMMENT**

Wis JI-Criminal 2672A was approved by the Committee in October 2022.

This instruction is drafted for violations of § 346.57(3) where criminal penalties may apply. For violations of § 346.57(3) that concern forfeiture or fine, see Wis JI-Criminal 2674.

§ 346.60(3m)(a)2, created by 2021 Wisconsin Act 115 [effective date: December 8, 2021], which provides the following:

If an operator of a vehicle violates s. 346.57 (2), (3), (4) (d) to (h), or (5) where persons engaged in work in a highway maintenance or construction area, utility work area, or emergency or roadside response area are at risk from traffic and the violation results in bodily harm, as defined in s. 939.22 (4), to another, the operator may be fined not more than \$10,000 or imprisoned for not more than 9 months, or both. In addition to the penalties specified under this subdivision, a court may also order a person convicted under this subdivision to perform not fewer than 100 nor more than 200 hours of community service work and attend traffic safety school, as provided under s. 345.60.

Section 346.60 (3m) (a) 1. provides for doubling the forfeiture or fine for certain violations:

If an operator of a vehicle violates s. 346.57 (2), (3), (4) (d) to (h), or (5) where persons engaged in work in a highway maintenance or construction area, utility work area, or emergency or roadside response area are at risk from traffic or where sanitation workers are at risk from traffic and the operator knows or

should know that sanitation workers are present, any applicable minimum and maximum forfeiture specified in sub. (2) or (3) for the violation shall be doubled.

Section 346.60(3m)(a)2 provides for doubling the forfeiture “If an operator of a vehicle violates s. 346.57 (2) to (5) when children are present in a zone designated by ‘school’ warning signs as provided in s. 118.08 (1).

With respect to the “justification” defense to speeding, see State v. Brown, 107 Wis.2d 44, 318 N.W.2d 370 (1982). Brown is summarized in Wis JI-Criminal 2672A Law Note: Justification Defense.

1. Offenses defined in Chapter 346 apply exclusively to operation upon “highways” unless otherwise expressly provided. § 346.02(1). (An express provision does exist for reckless driving and operating under the influence offenses defined in §§ 346.62 and 346.63; § 346.61 provides that those statutes are applicable to “all premises held out to the public for use of their motor vehicles.”)

The fact that the driving or operating took place on a highway is one that must be established before the defendant may be found guilty of this offense. However, the Committee concluded that in the typical case, it is not necessary to provide for the finding of this fact as a separate element of the crime. Rather, it is sufficient to combine it with the “drove or operated” element. However, in a case where the “highway” issue is contested, it may help clarify the issue for the jury if the instruction is modified to treat that fact as a separate element. Regarding the “on a highway” requirement, see Wis JI-Criminal 2600 Introductory Comment, Sec. I., and Wis JI-Criminal 2605.

2. If definition of “vehicle” is required, see Wis. Stat. § 340.01(74) which provides as follows:

“Vehicle” means every device in, upon or by which any person or property is or may be transported or drawn upon a highway, except railroad trains. A snowmobile or electric personal assistive mobility device shall not be considered a vehicle except for purposes specifically applicable by statute.

3. See note 1, supra.

4. Regarding the measurement and estimation of speed, see note 7, Wis JI-Criminal 2676, and Wis JI-Criminal 2679, Radar Speed Measurement.

5. See Wis. Stat. § 346.57(3).

6. See Wis JI-Civil 1285.

7. The definition of “Highway maintenance or construction area” is the one provided in § 340.01(22e), which applies to this offense.

8. The definition of “Utility work area” is the one provided in § 340.01(73m), which applies to this offense.

9. The definition of “Emergency or roadside response area” is the one provided in § 340.01(15pu), which applies to this offense.

10. The Committee has concluded that the simple “substantial factor” definition of cause should be sufficient for most cases. Where there is evidence of more than one possible cause, something like the following might be added:

There may be more than one cause of bodily harm. The act of one person alone might produce it, or the acts of two or more persons might jointly produce it.

See Wis JI-Criminal 910 for a more complete discussion of “cause.”

Section 346.60 (3m)(a)2 states the causal requirement differently. It requires that the defendant’s violation of s. 346.57(3) “results in bodily harm.” The statute is one of several criminal statutes using “results in” to establish the causal connection between the actor’s conduct and the prohibited result. The Committee has concluded that “results in” should be interpreted to mean “cause,” traditionally defined in terms of “substantial factor.” This conclusion is supported by State v. Bartlett, 149 Wis.2d 557, 439 N.W.2d 595 (Ct. App. 1989), where the court construed “results in” as used in § 346.17(3).

The court held that the statute was not unconstitutionally vague because “results in” means “cause” and therefore defines the offense with reasonable certainty. The court further held that the evidence was sufficient to support the conviction because it showed that the defendant’s conduct was a substantial factor in causing the death. The court noted that more than but-for cause is required: “The state must further establish that ‘the harmful result in question be the natural and probable consequence of the accused’s conduct,’ i.e., a substantial factor.” 149 Wis.2d 557, 566, citing State v. Serebin, 119 Wis.2d 837, 350 N.W.2d 65 (1984).

11. This is the definition of “bodily harm” provided in § 939.22(4).